**3GPP TSG-CT WG1 Meeting #133e-bisC1-220224**

**E-meeting, 17-21 January 2022**

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| *CR-Form-v12.0* | | | | | | | | |
| **CHANGE REQUEST** | | | | | | | | |
|  | | | | | | | | |
|  | **24.501** | **CR** | **3875** | **rev** | **-** | **Current version:** | **17.5.0** |  |
|  | | | | | | | | |
| *For* [***HE******LP***](http://www.3gpp.org/3G_Specs/CRs.htm#_blank)*on using this form: comprehensive instructions can be found at* [*http://www.3gpp.org/Change-Requests*](http://www.3gpp.org/Change-Requests)*.* | | | | | | | | |
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| ***Proposed change affects:*** | UICC apps |  | ME | **x** | Radio Access Network |  | Core Network | **x** |

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| ***Title:*** | NSAC for number of PDU sessions taking access type into account | | | | | | | | | |
|  |  | | | | | | | | | |
| ***Source to WG:*** | ZTE, Ericsson? | | | | | | | | | |
| ***Source to TSG:*** | C1 | | | | | | | | | |
|  |  | | | | | | | | | |
| ***Work item code:*** | eNS\_Ph2 | | | | |  | ***Date:*** | | | 2022-01-10 |
|  |  | | | |  | |  | | |  |
| ***Category:*** | **F** |  | | | | | ***Release:*** | | | Rel-17 |
|  | *Use one of the following categories:* ***F*** *(correction)* ***A*** *(mirror corresponding to a change in an earlier release)* ***B*** *(addition of feature),* ***C*** *(functional modification of feature)* ***D*** *(editorial modification)*  Detailed explanations of the above categories can be found in 3GPP [TR 21.900](http://www.3gpp.org/ftp/Specs/html-info/21900.htm). | | | | | | | | *Use one of the following releases: Rel-8 (Release 8) Rel-9 (Release 9) Rel-10 (Release 10) Rel-11 (Release 11) ... Rel-15 (Release 15) Rel-16 (Release 16) Rel-17 (Release 17) Rel-18 (Release 18)* | |
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| ***Reason for change:*** | | As discussed in discussion paper C1-220223, in order to align with stage 2 and to avoid introducing a new 5GSM cause, it proposes to introduce an indicator associated with the re-used 5GSM cause #69 to indicate that whether the reject cause is applied to both access types or only applied to the current access type. | | | | | | | | |
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| ***Summary of change:*** | | Introduce an indicator associated with the 5GSM cause #69 to indicate that whether the reject cause is applied to both access types or only applied to the current access type. | | | | | | | | |
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| ***Consequences if not approved:*** | | Misalignment with stage 2. NSAC for number of PDU sessions taking access type into account is not supported. | | | | | | | | |
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| ***Clauses affected:*** | | 6.2.8, 6.4.1.4.2, 9.11.4.21 | | | | | | | | |
|  | |  | | | | | | | | |
|  | | **Y** | **N** |  | | | |  | | |
| ***Other specs*** | |  | **X** | Other core specifications | | | | TS/TR ... CR ... | | |
| ***affected:*** | |  | **X** | Test specifications | | | | TS/TR ... CR ... | | |
| ***(show related CRs)*** | |  | **X** | O&M Specifications | | | | TS/TR ... CR ... | | |
|  | |  | | | | | | | | |
| ***Other comments:*** | |  | | | | | | | | |
|  | |  | | | | | | | | |
| ***This CR's revision history:*** | |  | | | | | | | | |

\* \* \* First Change \* \* \* \*

### 6.2.8 Handling of S-NSSAI based congestion control

The network may detect and start performing S-NSSAI based congestion control when one or more S-NSSAI congestion criteria as specified in 3GPP TS 23.501 [8] are met. If the UE does not provide a DNN for a non-emergency PDU session, then the network uses the selected DNN. If the UE does not provide an S-NSSAI for a non-emergency PDU session, then the network uses the selected S-NSSAI.

In case of PLMN, in the UE, 5GS session management timers T3584 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI, DNN and PLMN basis. If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the 5GSM message with the 5GSM cause value #67 "insufficient resources for specific slice and DNN", then the UE applies the timer T3584 for all the PLMNs. Otherwise, the UE applies the timer T3584 for the registered PLMN. If the timer T3584 applies for all the PLMNs, the timer T3584 starts when the UE is registered in a VPLMN and the S-NSSAI is provided by the UE during the PDU session establishment, the timer T3584 is associated with the [mapped S-NSSAI, DNN] combination of the PDU session.

In case of PLMN, in the UE, 5GS session management timers T3585 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI and PLMN basis. If the 5GSM congestion re-attempt indicator IE with the ABO bit set to "The back-off timer is applied in all PLMNs" is included in the 5GSM message with the 5GSM cause value #69 "insufficient resources for specific slice", then the UE applies the timer T3585 for all the PLMNs. Otherwise, the UE applies the timer T3585 for the registered PLMN. If the timer T3585 applies for all the PLMNs, the timer T3585 starts when the UE is registered in a VPLMN and the S-NSSAI is provided by the UE during the PDU session establishment, the timer T3585 is associated with the mapped S-NSSAI of the PDU session. Additionally, if the 5GSM congestion re-attempt indicator IE with the CATBO bit set to "The back-off timer is applied in the current access type" is included in the 5GSM message with the 5GSM cause value #69 "insufficient resources for specific slice", then the UE applies the timer T3585 for the current access type. Otherwise, the UE applies the timer T3585 for both 3GPP access type and non-3GPP access type.

In case of SNPN, if the UE does not support access to an SNPN using credentials from a credentials holder, in the UE 5GS session management timers T3584 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI, DNN and SNPN basis. If the UE supports access to an SNPN using credentials from a credentials holder, in the UE 5GS session management timers T3584 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI, DNN, SNPN and selected entry of the "list of subscriber data" or selected PLMN subscription basis.

In case of SNPN, if the UE does not support access to an SNPN using credentials from a credentials holder, in the UE 5GS session management timers T3585 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI and SNPN basis. If the UE supports access to an SNPN using credentials from a credentials holder, in the UE 5GS session management timers T3585 for the S-NSSAI based congestion control are started and stopped on a per S-NSSAI, SNPN and selected entry of the "list of subscriber data" or selected PLMN subscription basis.

The 5GSM congestion re-attempt indicator IE shall not be applicable in an SNPN.

If the timer T3584 or timer T3585 was provided during the PDU session establishment procedure, the S-NSSAI associated with T3584 or T3585, respectively is the S-NSSAI, including no S-NSSAI, provided by the UE during the PDU session establishment.

If the timer T3584 is provided during the PDU session modification or PDU session release procedure, the UE behaves as follows: The DNN associated with T3584 is the DNN provided by the UE during the PDU session establishment. If no S-NSSAI but DNN is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3584 is associated with no S-NSSAI and the DNN provided to the network during the PDU session establishment. If the PDN connection was established when in the S1 mode, then T3584 is associated with no S-NSSAI. If no DNN but S-NSSAI is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3584 is associated with no DNN and the S-NSSAI of the PDU session. If no DNN and no S-NSSAI is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3584 is associated with no DNN and no S-NSSAI. For this purpose, the UE shall memorize the DNN and the S-NSSAI provided to the network during the PDU session establishment. The timer T3584 associated with no DNN and an S-NSSAI will never be started due to any 5GSM procedure related to an emergency PDU session. If the timer T3584 associated with no DNN and an S-NSSAI is running, it does not affect the ability of the UE to request an emergency PDU session.

If the timer T3585 was provided during the PDU session modification or PDU session release procedure, the UE behaves as follows: if an S-NSSAI was provided by the UE during the PDU session establishment, then T3585 is associated with the S-NSSAI of the PDU session. If no S-NSSAI is provided by the UE along the PDU SESSION ESTABLISHMENT REQUEST message, then T3585 is associated with no S-NSSAI. If the PDN connection was established when in the S1 mode, then T3585 is associated with no S-NSSAI.

If T3584 is running or is deactivated, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for the respective [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3584 is running or is deactivated for all the PLMNs and is associated with an S-NSSAI other than no S-NSSAI, then

a) the UE registered in the HPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination provided by the UE during the PDU session establishment is the same as the [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination associated with the timer T3584 unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status; and

b) the UE registered in a VPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the [mapped S-NSSAI, no DNN] or [mapped S-NSSAI, DNN] combination provided by the UE during the PDU session establishment is the same as the [S-NSSAI, no DNN] or [S-NSSAI, DNN] combination associated with the timer T3584 unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3584 is running or is deactivated for all the PLMNs and is associated with [no S-NSSAI, no DNN] or [no S-NSSAI, DNN] combination, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for [no S-NSSAI, no DNN] or [no S-NSSAI, DNN] combination in any PLMN unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If T3585 is running or is deactivated, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for the respective S-NSSAI unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3585 is running or is deactivated for all the PLMNs and is associated with an S-NSSAI other than no S-NSSAI, then

a) the UE registered in the HPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the S-NSSAI provided by the UE during the PDU session establishment is the same as the S-NSSAI associated with timer T3585 unless the UE is a UE configured for high priority access in selected PLMNs or to report a change of 3GPP PS data off UE status; and

b) the UE registered in a VPLMN is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure when the mapped S-NSSAI provided by the UE during the PDU session establishment is the same as the S-NSSAI associated the timer T3585 unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

If the timer T3585 is running or is deactivated for all the PLMNs and is associated with no S-NSSAI, then the UE is neither allowed to initiate the PDU session establishment procedure nor the PDU session modification procedure for no S-NSSAI in any PLMN unless the UE is a UE configured for high priority access in selected PLMN or to report a change of 3GPP PS data off UE status.

\* \* \* Next Change \* \* \* \*

##### 6.4.1.4.2 Handling of network rejection due to congestion control

If:

- the 5GSM cause value #26 "insufficient resources" and the Back-off timer value IE are included in the PDU SESSION ESTABLISHMENT REJECT message; or

- an indication that the 5GSM message was not forwarded due to DNN based congestion control is received along a Back-off timer value and a PDU SESSION ESTABLISHMENT REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the 5GSM congestion re-attempt indicator or the Re-attempt indicator IE provided by the network, if any, and the UE shall take different actions depending on the timer value received for timer T3396 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.7):

a) If the timer value indicates neither zero nor deactivated and a DNN was provided during the PDU session establishment, the UE shall stop timer T3396 associated with the corresponding DNN, if it is running. If the timer value indicates neither zero nor deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN if it is running. The UE shall then start timer T3396 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same DNN that was sent by the UE, until timer T3396 expires or timer T3396 is stopped; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without a DNN provided by the UE, if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until timer T3396 expires or timer T3396 is stopped.

The UE shall not stop timer T3396 upon a PLMN change or inter-system change;

b) if the timer value indicates that this timer is deactivated and a DNN was provided during the PDU session establishment, the UE shall stop timer T3396 associated with the corresponding DNN, if it is running. If the timer value indicates that this timer is deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN if it is running. The UE:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same DNN until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated if the UE does not support access to an SNPN using credentials from a credentials holder, or the selected entry of the "list of subscriber data" is updated if the UE supports access to an SNPN using credentials from a credentials holder, or the UE receives a PDU SESSION MODIFICATION COMMAND message for the same DNN from the network, or a PDU SESSION AUTHENTICATION COMMAND message for the same DNN from the network, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same DNN from the network; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without a DNN provided by the UE, if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated if the UE does not support access to an SNPN using credentials from a credentials holder, or the selected entry of the "list of subscriber data" is updated if the UE supports access to an SNPN using credentials from a credentials holder, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established without a DNN provided by the UE, or a PDU SESSION AUTHENTICATION COMMAND message for a non-emergency PDU session established without a DNN provided by the UE, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established without a DNN provided by the UE.

The timer T3396 remains deactivated upon a PLMN change or inter-system change; and

c) if the timer value indicates zero, the UE:

1) shall stop timer T3396 associated with the corresponding DNN, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same DNN; and

2) if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3396 associated with no DNN, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message without a DNN, or another PDU SESSION MODIFICATION REQUEST message without a DNN provided by the UE.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same DNN or without a DNN.

When the timer T3396 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3396 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE (if any) remains the same and the entry in the "list of subscriber data" to which timer T3396 is associated (if any) is not updated, then timer T3396 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3396 is running, and if the USIM in the UE (if any) remains the same and the entry in the "list of subscriber data" to which timer T3396 is associated (if any) is not updated when the UE is switched on, the UE shall behave as follows:

- let t1 be the time remaining for T3396 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

If:

- the 5GSM cause value #67 "insufficient resources for specific slice and DNN" and the Back-off timer value IE are included in the PDU SESSION ESTABLISHMENT REJECT message; or

- an indication that the 5GSM message was not forwarded due to S-NSSAI and DNN based congestion control is received along a Back-off timer value and a PDU SESSION ESTABLISHMENT REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the Re-attempt indicator IE provided by the network, if any, and take different actions depending on the timer value received for timer T3584 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.8):

a) If the timer value indicates neither zero nor deactivated, the UE shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3584 associated with [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and no S-NSSAI was provided during the PDU session establishment, the UE shall stop timer T3584 associated with [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment, if it is running. If the timer value indicates neither zero nor deactivated and neither S-NSSAI nor DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3584 associated with [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment, if it is running. The timer T3584 to be stopped includes the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running. The UE shall then start timer T3584 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, DNN] combination that was sent by the UE, until timer T3584 expires or timer T3584 is stopped;

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST with exception of those identified in subclause 6.4.2.1, message for the same [S-NSSAI, no DNN] combination that was sent by the UE, if no DNN was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped;

3) shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, DNN] combination that was sent by the UE, if no S-NSSAI was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped; and

4) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, no DNN] combination that was sent by the UE, if neither S-NSSAI nor DNN was provided during the PDU session establishment, until timer T3584 expires or timer T3584 is stopped.

The UE shall not stop timer T3584 upon a PLMN change or inter-system change;

b) if the timer value indicates that this timer is deactivated, the UE:

1) shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE shall not send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, DNN] combination that was sent by the UE, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated if the UE does not support access to an SNPN using credentials from a credentials holder, or the selected entry of the "list of subscriber data" is updated if the UE supports access to an SNPN using credentials from a credentials holder, or the UE receives a PDU SESSION MODIFICATION COMMAND message for the same [S-NSSAI, DNN] combination from the network, or a PDU SESSION AUTHENTICATION COMMAND message for the same [S-NSSAI, DNN] combination from the network, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same [S-NSSAI, DNN] combination from the network;

2) shall stop timer T3584 associated with the same [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [S-NSSAI, no DNN] combination that was sent by the UE, if no DNN was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated if the UE does not support access to an SNPN using credentials from a credentials holder, or the selected entry of the "list of subscriber data" if the UE supports access to an SNPN using credentials from a credentials holder, or the UE receives an PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established for the same [S-NSSAI, no DNN] combination from the network, or a PDU SESSION AUTHENTICATION COMMAND message for a non-emergency PDU session established for the same [S-NSSAI, DNN] combination from the network, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established for the same [S-NSSAI, no DNN] combination from the network;

3) shall stop timer T3584 associated with the same [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message, or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, DNN] combination that was sent by the UE, if no S-NSSAI was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated, or the UE receives a PDU SESSION MODIFICATION COMMAND message for the same [no S-NSSAI, DNN] combination from the network, or a PDU SESSION AUTHENTICATION COMMAND message for a non-emergency PDU session established for the same [no S-NSSAI, no DNN] combination from the network, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same [no S-NSSAI, DNN] combination from the network; and

4) shall stop timer T3584 associated with the same [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE shall not send a PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or a PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for the same [no S-NSSAI, no DNN] combination that was sent by the UE, if neither S-NSSAI nor DNN was provided during the PDU session establishment, until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated if the UE does not support access to an SNPN using credentials from a credentials holder, or the selected entry of the "list of subscriber data" is updated if the UE supports access to an SNPN using credentials from a credentials holder, or the UE receives an PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established for the same [no S-NSSAI, no DNN] combination from the network or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established for the same [no S-NSSAI, no DNN] combination from the network.

The timer T3584 remains deactivated upon a PLMN change or inter-system change; and

c) if the timer value indicates zero, the UE:

1) shall stop timer T3584 associated with the same [S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, DNN] combination;

2) shall stop timer T3584 associated with the same [S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, no DNN] combination if no DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session";

3) shall stop timer T3584 associated with the same [no S-NSSAI, DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message for the same [no S-NSSAI, DNN] combination if no NSSAI was provided during the PDU session establishment; and

4) shall stop timer T3584 associated with the same [no S-NSSAI, no DNN] combination as that the UE provided during the PDU session establishment (including the timer T3584 applied for all the PLMNs, if running, and the timer T3584 applied for the registered PLMN, if running), if it is running. The UE may send another PDU SESSION ESTABLISHMENT REQUEST message, or PDU SESSION MODIFICATION REQUEST message for the same [no S-NSSAI, no DNN] combination if neither S-NSSAI nor DNN was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session".

If the 5GSM congestion re-attempt indicator IE set to "The back-off timer is applied in all PLMNs" is included in the PDU SESSION ESTABLISHMENT REJECT message with the 5GSM cause value #67 "insufficient resources for specific slice and DNN", then the UE shall apply the timer T3584 for all the PLMNs. Otherwise, the UE shall apply the timer T3584 for the registered PLMN.If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same [S-NSSAI, DNN] combination, or for the same [S-NSSAI, no DNN] combination, or for the same [no S-NSSAI, DNN] combination, or for the same [no S-NSSAI, no DNN] combination.

When the timer T3584 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3584 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE (if any) remains the same and the entry in the "list of subscriber data" to which timer T3584 is associated (if any) is not updated, then timer T3584 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3584 is running, and if the USIM in the UE (if any) remains the same and the entry in the "list of subscriber data" to which timer T3584 is associated (if any) is not updated when the UE is switched on, the UE shall behave as follows:

- let t1 be the time remaining for T3584 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

If:

- the 5GSM cause value #69 "insufficient resources for specific slice" and the Back-off timer value IE are included in the PDU SESSION ESTABLISHMENT REJECT message; or

- an indication that the 5GSM message was not forwarded due to S-NSSAI only based congestion control is received along a Back-off timer value and a PDU SESSION ESTABLISHMENT REQUEST message with the PDU session ID IE set to the PDU session ID of the PDU session;

the UE shall ignore the Re-attempt indicator IE provided by the network, if any, and take different actions depending on the timer value received for timer T3585 in the Back-off timer value IE or depending on the Back-off timer value received from the 5GMM sublayer (if the UE is a UE configured for high priority access in selected PLMN, exceptions are specified in subclause 6.2.8):

a) If the timer value indicates neither zero nor deactivated and an S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with the corresponding S-NSSAI, if it is running. If the timer value indicates neither zero nor deactivated and no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI if it is running. The timer T3585 to be stopped includes the timer T3585 applied for all the PLMNs, if running, and the timer T3585 applied for the registered PLMN, if running. The UE shall then start timer T3585 with the value provided in the Back-off timer value IE or with the Back-off timer value received from the 5GMM sublayer and:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session for the same S-NSSAI that was sent by the UE, until timer T3585 expires or timer T3585 is stopped; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without an S-NSSAI provided by the UE, if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until timer T3585 expires or timer T3585 is stopped.

The UE shall not stop timer T3585 upon a PLMN change or inter-system change;

b) if the timer value indicates that this timer is deactivated and an S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with the corresponding S-NSSAI, if it is running. If the timer value indicates that this timer is deactivated and no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI if it is running. The timer T3585 to be stopped includes the timer T3585 applied for all the PLMNs, if running, and the timer T3585 applied for the registered PLMN, if running. The UE:

1) shall not send another PDU SESSION ESTABLISHMENT REQUEST message with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session for the same S-NSSAI until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated if the UE does not support access to an SNPN using credentials from a credentials holder, or the selected entry of the "list of subscriber data" is updated if the UE supports access to an SNPN using credentials from a credentials holder, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session for the same S-NSSAI from the network, or a PDU SESSION AUTHENTICATION COMMAND message for a non-emergency PDU session for the same S-NSSAI from the network, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for the same S-NSSAI from the network; and

2) shall not send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI and with request type different from "initial emergency request" and different from "existing emergency PDU session", or another PDU SESSION MODIFICATION REQUEST message with exception of those identified in subclause 6.4.2.1, for a non-emergency PDU session established without an S-NSSAI provided by the UE, if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request" and different from "existing emergency PDU session", until the UE is switched off, the USIM is removed, the entry in the "list of subscriber data" for the current SNPN is updated if the UE does not support access to an SNPN using credentials from a credentials holder, or the selected entry of the "list of subscriber data" is updated if the UE supports access to an SNPN using credentials from a credentials holder, or the UE receives a PDU SESSION MODIFICATION COMMAND message for a non-emergency PDU session established without an S-NSSAI provided by the UE, or a PDU SESSION AUTHENTICATION COMMAND message for a non-emergency PDU session established without an S-NSSAI provided by the UE, or a PDU SESSION RELEASE COMMAND message without the Back-off timer value IE for a non-emergency PDU session established without an S-NSSAI provided by the UE.

The timer T3585 remains deactivated upon a PLMN change or inter-system change; and

c) if the timer value indicates zero, the UE:

1) shall stop timer T3585 associated with the corresponding S-NSSAI (including the timer T3585 applied for all the PLMNs, if running, and the timer T3585 applied for the registered PLMN, if running), if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same S-NSSAI; and

2) if no S-NSSAI was provided during the PDU session establishment and the request type was different from "initial emergency request " and different from "existing emergency PDU session", the UE shall stop timer T3585 associated with no S-NSSAI, if running, and may send another PDU SESSION ESTABLISHMENT REQUEST message without an S-NSSAI (including the timer T3585 applied for all the PLMNs, if running, and the timer T3585 applied for the registered PLMN, if running), or another PDU SESSION MODIFICATION REQUEST message without an S-NSSAI provided by the UE.

If the 5GSM congestion re-attempt indicator IE with the ABO bit set to "The back-off timer is applied in all PLMNs" is included in the PDU SESSION ESTABLISHMENT REJECT message with the 5GSM cause value #69 "insufficient resources for specific slice", then the UE shall apply the timer T3585 for all the PLMNs. Otherwise, the UE shall apply the timer T3585 for the registered PLMN. Additionally, if the 5GSM congestion re-attempt indicator IE with the CATBO bit set to "The back-off timer is applied in the current access type" is included in the PDU SESSION ESTABLISHMENT REJECT message with the 5GSM cause value #69 "insufficient resources for specific slice", then the UE shall apply the timer T3585 for the current access type. Otherwise, the UE shall apply the timer T3585 for both 3GPP access type and non-3GPP access type.

If the Back-off timer value IE is not included or no Back-off timer value is received from the 5GMM sublayer, then the UE may send another PDU SESSION ESTABLISHMENT REQUEST message or PDU SESSION MODIFICATION REQUEST message for the same S-NSSAI or without an S-NSSAI.

When the timer T3585 is running or the timer is deactivated, the UE is allowed to initiate a PDU session establishment procedure for emergency services.

If the timer T3585 is running when the UE enters state 5GMM-DEREGISTERED, the UE remains switched on, and the USIM in the UE (if any) remains the same and the entry in the "list of subscriber data" to which timer T3585 is associated (if any) is not updated, then timer T3585 is kept running until it expires or it is stopped.

If the UE is switched off when the timer T3585 is running, and if the USIM in the UE (if any) remains the same and the entry in the "list of subscriber data" to which timer T3585 is associated (if any) is not updated when the UE is switched on, the UE shall behave as follows:

let t1 be the time remaining for T3585 timeout at switch off and let t be the time elapsed between switch off and switch on. If t1 is greater than t, then the timer shall be restarted with the value t1 – t. If t1 is equal to or less than t, then the timer need not be restarted. If the UE is not capable of determining t, then the UE shall restart the timer with the value t1.

NOTE: As described in this subclause, upon PLMN change or inter-system change, the UE does not stop the timer T3584 or T3585. This means the timer T3584 or T3585 can still be running or be deactivated for the given 5GSM procedure, the PLMN, the S-NSSAI and optionally the DNN combination when the UE returns to the PLMN or when it performs inter-system change back from S1 mode to N1 mode. Thus the UE can still be prevented from sending another PDU SESSION ESTABLISHMENT REQUEST or PDU SESSION MODIFICATION REQUEST message in the PLMN for the same S-NSSAI and optionally the same DNN.

Upon PLMN change, if T3584 is running or is deactivated for an S-NSSAI, a DNN, and old PLMN, but T3584 is not running and is not deactivated for the S-NSSAI, the DNN, and new PLMN, then the UE is allowed to send a PDU SESSION ESTABLISHMENT REQUEST message for the same S-NSSAI and the same DNN in the new PLMN.

Upon PLMN change, if T3585 is running or is deactivated for an S-NSSAI and old PLMN, but T3585 is not running and is not deactivated for the S-NSSAI and new PLMN, then the UE is allowed to send a PDU SESSION ESTABLISHMENT REQUEST message for the same S-NSSAI in the new PLMN.

\* \* \* Next Change \* \* \* \*

#### 9.11.4.21 5GSM congestion re-attempt indicator

The purpose of the 5GSM congestion re-attempt indicator information element is to indicate whether the back-off timer is applied in the registered PLMN or all PLMNs, and additionally to indicate whether the back-off timer is applied in the current access type or both 3GPP access type and non-3GPP access type.

The 5GSM congestion re-attempt indicator information element is coded as shown in figure 9.11.4.21.1 and table 9.11.4.21.1.

The 5GSM congestion re-attempt indicator is a type 4 information element with a length of 3 octets.

|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- | --- |
| 8 | | 7 | | 6 | | 5 | | 4 | 3 | 2 | 1 | |  |
| 5GSM congestion re-attempt indicator IEI | | | | | | | | | | | | | octet 1 |
| Length of 5GSM congestion re-attempt indicator contents | | | | | | | | | | | | | octet 2 |
| 0  Spare | 0  Spare | | 0  Spare | | 0  Spare | | 0  Spare | | 0  Spare | CATBO | | ABO | octet 3 |

Figure 9.11.4.21.1: 5GSM congestion re-attempt indicator

Table 9.11.4.21.1: 5GSM congestion re-attempt indicator

|  |  |
| --- | --- |
| ABO (All PLMNs Back-off timer) (octet 3, bit 1) | |
| Bit | |
| 1 |  | |
| 0 | The back-off timer is applied in the registered PLMN. |
| 1 | The back-off timer is applied in all PLMNs. |
|  | |
| CATBO (Current Access Type Back-off Timer) (octet 3, bit 2)  Bit  **2** | |
| 0 | The back-off timer is applied in both 3GPP access type and non-3GPP access type |
| 1 | The back-off timer is applied in the current access type |
| Bits 3 to 8 of octet 3 are spare and shall be encoded as zero. | |

\* \* \* End of Changes \* \* \* \*